CURPURATE TAX AMENDMENTS
2021 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Curtis S. Bramble
House Sponsor: Robert M. Spendlove
LONG TITLE
Committee Note:
The Revenue and Taxation Interim Committee recommended this bill.
Legislative Vote: 18 voting for 0 voting against 1 absent
General Description:
This bill amends corporate franchise and income tax provisions related to Utah net loss.
Highlighted Provisions:
This bill:
 allows a taxpayer to carry back, for up to three years, a Utah net loss realized during
certain taxable years;
 provides a process for carrying back a Utah net loss;
► authorizes the State Tax Commission to make rules to administer the Utah net loss
carry back;
 clarifies the calculation of the 80% limitation on carrying forward a Utah net loss;
and
makes technical and conforming changes.
Money Appropriated in this Bill:
None
Other Special Clauses:
This bill provides retrospective operation.
Utah Code Sections Affected:



AME	ENDS:
	59-7-101, as last amended by Laws of Utah 2020, Sixth Special Session, Chapter 15
	59-7-110, as last amended by Laws of Utah 2020, Sixth Special Session, Chapter 10
	59-7-522, as last amended by Laws of Utah 2018, Second Special Session, Chapter 3
Be it	enacted by the Legislature of the state of Utah:
	Section 1. Section 59-7-101 is amended to read:
	59-7-101. Definitions.
	As used in this chapter:
	(1) "Adjusted income" means unadjusted income as modified by Sections 59-7-105
and 5	59-7-106.
	(2) (a) "Affiliated group" means one or more chains of corporations that are connected
throu	gh stock ownership with a common parent corporation that meet the following
requi	rements:
	(i) at least 80% of the stock of each of the corporations in the group, excluding the
comi	mon parent corporation, is owned by one or more of the other corporations in the group;
and	
	(ii) the common parent directly owns at least 80% of the stock of at least one of the
corp	prations in the group.
	(b) "Affiliated group" does not include corporations that are qualified to do business
but a	re not otherwise doing business in this state.
	(c) For purposes of this Subsection (2), "stock" does not include nonvoting stock which
is lin	nited and preferred as to dividends.
	(3) "Apportionable income" means adjusted income less nonbusiness income net of
relate	ed expenses, to the extent included in adjusted income.
	(4) "Apportioned income" means apportionable income multiplied by the
appo	rtionment fraction as determined in Section 59-7-311.
	(5) "Business income" means the same as that term is defined in Section 59-7-302.
	(6) "Captive insurance company" means the same as that term is defined in Section
31A-	1-301.
	(7) (a) "Captive real estate investment trust" means a real estate investment trust if:

59 (i) the shares or beneficial interests of the real estate investment trust are not regularly 60 traded on an established securities market; and 61 (ii) more than 50% of the voting power or value of the shares or beneficial interests of the real estate investment trust are directly, indirectly, or constructively: 62 63 (A) owned by a controlling entity of the real estate investment trust; or 64 (B) controlled by a controlling entity of the real estate investment trust. 65 (b) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the commission may make rules defining "established securities market." 66 (8) (a) "Common ownership" means the direct or indirect control or ownership of more 67 than 50% of the outstanding voting stock of: 68 69 (i) a parent-subsidiary controlled group as defined in Section 1563, Internal Revenue 70 Code, except that 50% shall be substituted for 80%; 71 (ii) a brother-sister controlled group as defined in Section 1563, Internal Revenue 72 Code; or 73 (iii) three or more corporations each of which is a member of a group of corporations 74 described in Subsection (2)(a)(i) or (ii), and one of which is: 75 (A) a common parent corporation included in a group of corporations described in Subsection (2)(a)(i); and 76 77 (B) included in a group of corporations described in Subsection (2)(a)(ii). (b) Ownership of outstanding voting stock shall be determined by Section 1563, 78 79 Internal Revenue Code. 80 (9) (a) "Controlling entity of a captive real estate investment trust" means an entity 81 that: 82 (i) is treated as an association taxable as a corporation under the Internal Revenue 83 Code; 84 (ii) is not exempt from federal income taxation under Section 501(a), Internal Revenue 85 Code; and (iii) directly, indirectly, or constructively holds more than 50% of: 86 87 (A) the voting power of a captive real estate investment trust; or 88 (B) the value of the shares or beneficial interests of a captive real estate investment

89

trust.

90	(b) "Controlling entity of a captive real estate investment trust" does not include:
91	(i) a real estate investment trust, except for a captive real estate investment trust;
92	(ii) a qualified real estate investment subsidiary described in Section 856(i), Internal
93	Revenue Code, except for a qualified real estate investment trust subsidiary of a captive real
94	estate investment trust; or
95	(iii) a foreign real estate investment trust.
96	(c) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
97	commission may make rules defining "established securities market."
98	(10) "Corporate return" or "return" includes a combined report.
99	(11) "Corporation" includes:
100	(a) entities defined as corporations under Sections 7701(a) and 7704, Internal Revenue
101	Code; and
102	(b) other organizations that are taxed as corporations for federal income tax purposes
103	under the Internal Revenue Code.
104	(12) "COVID-19" means:
105	(a) the severe acute respiratory syndrome coronavirus 2; or
106	(b) the disease caused by severe acute respiratory syndrome coronavirus 2.
107	(13) "Dividend" means any distribution, including money or other type of property,
108	made by a corporation to its shareholders out of its earnings or profits accumulated after
109	December 31, 1930.
110	(14) (a) "Doing business" includes any transaction in the course of business by a
111	domestic corporation or by a foreign corporation qualified to do or doing business in this state.
112	(b) Except as provided in Subsection (14)(c) or Subsection 59-7-102(3), "doing
113	business" includes:
114	(i) the right to do business through incorporation or qualification;
115	(ii) owning, renting, or leasing of real or personal property within this state;
116	(iii) the participation in joint ventures, working and operating agreements, the
117	performance of which takes place in this state;
118	(iv) selling or performing a service in this state; and
119	(v) earning income from the use of intangible property in this state.
120	(c) "Doing business" does not include the business activity of a corporation if the

corporation's only business activity within the state is the solicitation of orders for sales of tangible personal property that are protected under 15 U.S.C. Secs. 381 through 384.

- (15) "Domestic corporation" means a corporation that is incorporated or organized under the laws of this state.
- (16) "Exercising a corporate franchise" does not include the business activity of a corporation if the corporation's only business activity within the state is the solicitation of orders for sales of tangible personal property that are protected under 15 U.S.C. Secs. 381 through 384.
- (17) (a) "Farmers' cooperative" means an association, corporation, or other organization that is:
 - (i) (A) an association, corporation, or other organization of farmers or fruit growers; or
- (B) an association, corporation, or other organization that is similar to an association, corporation, or organization described in Subsection (17)(a)(i)(A): and
 - (ii) organized and operated on a cooperative basis to:

123

124

125

126

127

128

129

130

131

132

133

134

135

136

137

138

139

140

141

142

143

144

145

146

147

148

149

- (A) (I) market the products of members of the cooperative or the products of other producers; and
 - (II) return to the members of the cooperative or other producers the proceeds of sales less necessary marketing expenses on the basis of the quantity of the products of a member or producer or the value of the products of a member or producer; or
 - (B) (I) purchase supplies and equipment for the use of members of the cooperative or other persons; and
 - (II) turn over the supplies and equipment described in Subsection (17)(a)(ii)(B)(I) at actual costs plus necessary expenses to the members of the cooperative or other persons.
 - (b) (i) Subject to Subsection (17)(b)(ii), for purposes of this Subsection (17), the commission by rule, made in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, shall define:
 - (A) the terms "member" and "producer"; and
- (B) what constitutes an association, corporation, or other organization that is similar to an association, corporation, or organization described in Subsection (17)(a)(i)(A).
- 150 (ii) The rules made under this Subsection (17)(b) shall be consistent with the filing 151 requirements under federal law for a farmers' cooperative.

152	(18) "Foreign corporation" means a corporation that is not incorporated or organized
153	under the laws of this state.
154	(19) (a) "Foreign operating company" means a corporation that:
155	(i) is incorporated in the United States;
156	(ii) conducts at least 80% of the corporation's business activity, as determined under
157	Section 59-7-401, outside the United States; and
158	(iii) as calculated in accordance with Part 3, Allocation and Apportionment of Income -
159	Utah UDITPA Provisions, has:
160	(A) at least \$1,000,000 of payroll located outside the United States; and
161	(B) at least \$2,000,000 of property located outside the United States.
162	(b) "Foreign operating company" does not include a corporation that qualifies for the
163	Puerto Rico and possession tax credit as provided in Section 936, Internal Revenue Code.
164	(20) (a) "Foreign real estate investment trust" means:
165	(i) a business entity organized outside the laws of the United States if:
166	(A) at least 75% of the business entity's total asset value at the close of the business
167	entity's taxable year is represented by:
168	(I) real estate assets, as defined in Section 856(c)(5)(B), Internal Revenue Code;
169	(II) cash or cash equivalents; or
170	(III) one or more securities issued or guaranteed by the United States;
171	(B) the business entity is:
172	(I) not subject to income taxation:
173	(Aa) on amounts distributed to the business entity's beneficial owners; and
174	(Bb) in the jurisdiction in which the business entity is organized; or
175	(II) exempt from income taxation on an entity level in the jurisdiction in which the
176	business entity is organized;
177	(C) the business entity distributes at least 85% of the business entity's taxable income,
178	as computed in the jurisdiction in which the business entity is organized, to the holders of the
179	business entity's:
180	(I) shares or beneficial interests; and
181	(II) on an annual basis;
182	(D) (I) not more than 10% of the following is held directly, indirectly, or constructively

183	by a single person:
184	(Aa) the voting power of the business entity; or
185	(Bb) the value of the shares or beneficial interests of the business entity; or
186	(II) the shares of the business entity are regularly traded on an established securities
187	market; and
188	(E) the business entity is organized in a country that has a tax treaty with the United
189	States; or
190	(ii) a listed Australian property trust.
191	(b) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
192	commission may make rules defining:
193	(i) "cash or cash equivalents";
194	(ii) "established securities market"; or
195	(iii) "listed Australian property trust."
196	(21) "Income" includes losses.
197	(22) "Internal Revenue Code" means Title 26 of the United States Code as effective
198	during the year in which Utah taxable income is determined.
199	(23) "Nonbusiness income" means the same as that term is defined in Section
200	59-7-302.
201	(24) "Real estate investment trust" means the same as that term is defined in Section
202	856, Internal Revenue Code.
203	(25) "Related expenses" means:
204	(a) expenses directly attributable to nonbusiness income; and
205	(b) the portion of interest or other expense indirectly attributable to both nonbusiness
206	and business income that bears the same ratio to the aggregate amount of such interest or other
207	expense, determined without regard to this Subsection (25), as the average amount of the asset
208	producing the nonbusiness income bears to the average amount of all assets of the taxpayer
209	within the taxable year.
210	(26) "S corporation" means an S corporation as defined in Section 1361, Internal
211	Revenue Code.
212	(27) "Safe harbor lease" means a lease that qualified as a safe harbor lease under
213	Section 168, Internal Revenue Code.

214	(28) "State of the United States" includes any of the 50 states or the District of
215	Columbia.
216	(29) (a) "Taxable year" means the calendar year or the fiscal year ending during such
217	calendar year upon the basis of which the adjusted income is computed.
218	(b) In the case of a return made for a fractional part of a year under this chapter or
219	under rules prescribed by the commission, "taxable year" includes the period for which such
220	return is made.
221	(30) "Taxpayer" means any corporation subject to the tax imposed by this chapter.
222	(31) "Threshold level of business activity" means business activity in the United States
223	equal to or greater than 20% of the corporation's total business activity as determined under
224	Section 59-7-401.
225	(32) (a) "Unadjusted income" means federal taxable income as determined on a
226	separate return basis before intercompany eliminations as determined by the Internal Revenue
227	Code, before the net operating loss deduction and special deductions for dividends received.
228	(b) "Unadjusted income" includes deferred foreign income described in Section 965(a),
229	Internal Revenue Code.
230	(c) "Unadjusted income" does not include income received from:
231	(i) a loan forgiven in accordance with 15 U.S.C. Sec. 636(a)(36), to the extent that a
232	deduction for the expenditures paid with the loan is disallowed; or
233	(ii) a similar paycheck protection loan that is:
234	(A) authorized by the federal government;
235	(B) provided in response to COVID-19;
236	(C) forgiven if the borrower meets the expenditure requirements; and
237	(D) exempt from federal income tax, to the extent that a deduction for the expenditures
238	paid with the loan is disallowed.
239	(33) (a) "Unitary group" means a group of corporations that:
240	(i) are related through common ownership; and
241	(ii) by a preponderance of the evidence as determined by a court of competent
242	jurisdiction or the commission, are economically interdependent with one another as
243	demonstrated by the following factors:
244	(A) centralized management;

245	(B) functional integration; and
246	(C) economies of scale.
247	(b) "Unitary group" includes a captive real estate investment trust.
248	(c) "Unitary group" does not include an S corporation.
249	(34) "United States" includes the 50 states and the District of Columbia.
250	(35) "Utah net loss" means the current year Utah taxable income before Utah net loss
251	deduction, if determined to be less than zero.
252	(36) "Utah net loss deduction" means the amount of Utah net losses from other taxable
253	years that a taxpayer may carry back or carry forward to the current taxable year in accordance
254	with Section 59-7-110.
255	(37) (a) "Utah taxable income" means Utah taxable income before net loss deduction
256	less Utah net loss deduction.
257	(b) "Utah taxable income" includes income from tangible or intangible property located
258	or having situs in this state, regardless of whether carried on in intrastate, interstate, or foreign
259	commerce.
260	(38) "Utah taxable income before net loss deduction" means apportioned income plus
261	nonbusiness income allocable to Utah net of related expenses.
262	(39) (a) "Water's edge combined report" means a report combining the income and
263	activities of:
264	(i) all members of a unitary group that are:
265	(A) corporations organized or incorporated in the United States, including those
266	corporations qualifying for the Puerto Rico and Possession Tax Credit as provided in Section
267	936, Internal Revenue Code, in accordance with Subsection (39)(b); and
268	(B) corporations organized or incorporated outside of the United States meeting the

270 (ii) an affiliated group electing to file a water's edge combined report under Subsection 271 59-7-402(2).

threshold level of business activity; and

269

272

273

274

275

- (b) There is a rebuttable presumption that a corporation which qualifies for the Puerto Rico and possession tax credit provided in Section 936, Internal Revenue Code, is part of a unitary group.
 - (40) "Worldwide combined report" means the combination of the income and activities

276	of all members of a unitary group irrespective of the country in which the corporations are
277	incorporated or conduct business activity.
278	Section 2. Section 59-7-110 is amended to read:
279	59-7-110. Utah net loss Carry back and carry forward Deduction.
280	(1) A taxpayer shall determine the amount of Utah net loss that the taxpayer may <u>carry</u>
281	back or carry forward to offset income of another taxable year as provided in this section.
282	(2) Subject to the other provisions of this section, a taxpayer:
283	(a) for a taxable year other than a taxable year described in Subsection (2)(b):
284	(i) may carry forward a Utah net loss from a taxable year to a future taxable year; and
285	[(b)] (ii) may not carry back a Utah net loss from a taxable year[-]; and
286	(b) for a taxable year that begins on or after July 1, 2019, but ends on or before June
287	<u>29, 2022:</u>
288	(i) shall carry back a Utah net loss from a taxable year to the three taxable years
289	immediately preceding the taxable year of the Utah net loss; and
290	(ii) may carry forward any remaining Utah net loss after the carry back from a taxable
291	year to a future taxable year.
292	(3) (a) A taxpayer that carries back a Utah net loss:
293	(i) shall carry back the Utah net loss in the following order before the taxpayer carries
294	forward any Utah net loss:
295	(A) to the earliest eligible year for which the Utah taxable income before net loss
296	deduction, minus Utah net losses from previous years that a taxpayer applied or was required to
297	apply to offset income, is not less than zero;
298	(B) to the next earliest year for which the Utah taxable income before net loss
299	deduction, minus Utah net losses from previous years that a taxpayer applied or was required to
300	apply to offset income, is not less than zero, if any; and
301	(C) to the next earliest year for which the Utah taxable income before net loss
302	deduction, minus Utah net losses from previous years that a taxpayer applied or was required to
303	apply to offset income, is not less than zero, if any; and
304	(ii) may not combine a Utah net loss that the taxpayer carries forward from previous
305	taxable years with the amount of the Utah net loss that the taxpayer carries back.
306	(b) (i) The total amount of Utah net loss from a taxable year for each return filed under

307	this chapter that a taxpayer may carry back is \$1,000,000, regardless of whether the taxpayer
308	carries the Utah net loss back to one taxable year or multiple taxable years.
309	(ii) A taxpayer may carry forward an amount of Utah net loss that exceeds \$1,000,000.
310	(c) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
311	commission may make rules for administering the carry back of a Utah net loss.
312	[(3)] (4) A taxpayer that carries forward a Utah net loss shall carry forward the Utah
313	net loss to the earliest eligible year for which the Utah taxable income before net loss
314	deduction, minus Utah net losses from previous years that a taxpayer applied or was required to
315	apply to offset income, is not less than zero.
316	[(4)] (5) (a) Subject to Subsection $[(4)]$ (5)(b), the amount of Utah net loss that a
317	taxpayer may carry to the year identified in Subsection (3) or (4) is the lesser of:
318	(i) the remaining Utah net loss after deduction of any amounts of the Utah net loss that
319	a taxpayer carried to previous years; or
320	(ii) the remaining Utah taxable income before net loss deduction of the year identified
321	in Subsection (3) or (4) after deduction of Utah net losses from previous years that a taxpayer
322	carried or was required to carry to the year identified in Subsection (3) or (4).
323	(b) (i) For a taxable year beginning on or after January 1, 2021, the amount of Utah net
324	loss that a taxpayer may carry forward to a taxable year may not exceed 80% of Utah taxable
325	income computed without regard to the deduction [allowable under this section] of any Utah
326	<u>net loss</u> .
327	(ii) A taxpayer may carry a remaining Utah net loss to one or more taxable years in
328	accordance with this section.
329	(c) If a taxpayer may carry forward a Utah net loss from a taxable year beginning
330	before January 1, 2018, and a Utah net loss from a taxable year beginning on or after January 1,
331	2018, the commission shall instruct a taxpayer to calculate the 80% limitation described in
332	Subsection (5)(b) by:
333	(i) following federal guidance for calculating the 80% of taxable income limitation for
334	federal income tax purposes; or
335	(ii) if the commission determines that adequate federal corporate guidance on how to
336	calculate the 80% limitation is unavailable, by:
337	(A) calculating 80% of Utah taxable income before deducting any Utah net losses from

338	Utah taxable income; and
339	(B) applying the limitation that the Utah net loss that a taxpayer carries forward may
340	not exceed 80% of Utah taxable income to Utah net losses incurred on or after January 1, 2018,
341	without regard to Utah net losses from a previous taxable year that the taxpayer carries
342	<u>forward.</u>
343	(d) The commission shall:
344	(i) make a determination annually, on or before April 15 of the year after the taxable
345	year ends, about whether adequate federal corporate guidance on how to calculate the 80%
346	limitation is available; and
347	(ii) if the commission determines that adequate federal corporate guidance on how to
348	calculate the 80% limitation is unavailable, notify the Revenue and Taxation Interim
349	Committee, electronically before the next interim committee meeting, that the commission
350	intends to issue instructions in accordance with Subsection (5)(c)(ii).
351	$[\underbrace{(5)}]$ $(\underline{6})$ (a) (i) Subject to Subsection $[\underbrace{(5)}]$ $(\underline{6})$ (a) (ii) , a corporation acquiring the assets
352	or stock of another corporation may not deduct any net loss incurred by the acquired
353	corporation prior to the date of acquisition.
354	(ii) Subsection $[(5)]$ (6) (a)(i) does not apply if the only change in the corporation is that
355	of the state of incorporation.
356	(b) An acquired corporation may deduct the acquired corporation's net losses incurred
357	before the date of acquisition against the acquired corporation's separate income as calculated
358	under Subsections $[(6)]$ (7) and (7) (8) if the acquired corporation has continued to carry on a
359	trade or business substantially the same as that conducted before the acquisition.
360	$[\underline{(6)}]$ (7) For purposes of Subsection $[\underline{(5)}]$ (6)(b), the amount of net loss an acquired
361	corporation that is acquired by a unitary group may deduct is calculated by:
362	(a) subject to Subsection [(7)] <u>(8)</u> :
363	(i) except as provided in Subsection [(6)] (7)(a)(ii), calculating the sum of:
364	(A) an amount determined by dividing the average value of the acquired corporation's
365	real and tangible personal property owned or rented and used in this state during the taxable
366	year by the average value of all of the unitary group's real and tangible personal property owned
367	or rented and used during the taxable year;
368	(B) an amount determined by dividing the total amount paid in this state during the

369 taxable year by the acquired corporation for compensation by the total compensation paid 370 everywhere by the unitary group during the taxable year; and 371 (C) an amount determined by: 372 (I) dividing the total sales of the acquired corporation in this state during the taxable 373 year by the total sales of the unitary group everywhere during the taxable year; and 374 (II) if the unitary group elects or is required to calculate the fraction for apportioning 375 business income to this state using the method described in Subsection 59-7-311(4) in taxable 376 year 2019 or taxable year 2020, multiplying the amount calculated under Subsection [(6)] 377 (7)(a)(i)(C)(I) by, for the taxable year 2019, four, or, for the taxable year 2020, eight; or 378 (ii) if the unitary group is required or elects to calculate the fraction for apportioning 379 business income to this state using the method described in Subsection 59-7-311(2), calculating 380 an amount determined by dividing the total sales of the acquired corporation in this state during 381 the taxable year by the total sales of the unitary group everywhere during the taxable year; 382 (b) dividing the amount calculated under Subsection [(6)] (7)(a) by the same 383 denominator of the fraction the unitary group uses to apportion business income to this state for 384 that taxable year in accordance with Section 59-7-311; 385 (c) multiplying the amount calculated under Subsection [(6)] (7)(b) by the business 386 income of the unitary group for the taxable year that is subject to apportionment under Section 387 59-7-311; and 388 (d) calculating the sum of: 389 (i) the amount calculated under Subsection [(6)] (7)(c); and 390 (ii) the following amounts allocable to the acquired corporation for the taxable year: 391 (A) nonbusiness income allocable to this state; or 392 (B) nonbusiness loss allocable to this state. 393 $[\frac{7}{(7)}]$ (8) The amounts calculated under Subsection $[\frac{6}{(7)}]$ (7)(a) shall be derived in the 394 same manner as those amounts are derived for purposes of apportioning the unitary group's 395 business income before deducting the net loss, including a modification made in accordance 396 with Section 59-7-320.

- Section 3. Section **59-7-522** is amended to read:
- 398 **59-7-522.** Overpayments.

397

399

(1) As used in this section, "overpayment" means the same as that term is defined in

400	Section 59-1-1409.
401	(2) (a) Subject to Subsection (2)(b), a taxpayer shall file a claim for credit or refund of
402	an overpayment that is attributable to a Utah net loss carry forward [shall be filed] or carry
403	<u>back</u> within three years from the due date of the return for the taxable year of the Utah net loss.
404	(b) The three-year period described in Subsection (2)(a) shall be extended by any
405	extension of time provided in statute for filing the return described in Subsection (2)(a).
406	(c) A taxpayer shall file a claim described in Subsection (2)(a) in the format required
407	by the commission.
408	(3) The commission shall make a credit against or refund of any overpayment of a tax
409	under this chapter for a taxable year if, in accordance with Section 59-7-519:
410	(a) (i) a corporation agrees with the commissioner of internal revenue for an extension,
411	or a renewal of an extension, of the period for proposing and assessing a deficiency in federal
412	income tax for that taxable year; or
413	(ii) there is a change in or correction of federal taxable income for that taxable year;
414	and
415	(b) the corporation files a claim for the credit or refund before the expiration of the
416	time period within which the commission may assess a deficiency.
417	(4) The commission shall make a credit or refund within a 30-day period after the day
418	on which a court's decision to require the commission to credit or refund the amount of an
419	overpayment to a taxpayer is final.
420	Section 4. Retrospective operation.

This bill has retrospective operation for a taxable year beginning on or after July 1,

421422

2019.